# REGULAR MEETING OF THE BRIGHAM CITY COUNCIL FEBRUARY 5, 2009

PRESENT: Lou Ann Christensen Mayor

Bruce Christensen Councilmember
Scott Ericson Councilmember
Reese Jensen Councilmember
Ruth Jensen Councilmember
Bob Marabella Councilmember

ALSO PRESENT: Doug Balmer Golf Course Superintendent

Rick Bosworth

Human Resource Coordinator

Ben Boyce

Leisure Services Director

Mark Bradley City Planner

Jim Buchanan Emergency Services Director

Mary Kate Christensen City Recorder

Blake Fonnesbeck Public Works Director Nancy Jo Green Senior Center Director

Sue Hill City Librarian

Jared Johnson Community Development Manager
Paul Larsen Economic Development Director

Kristy Law Recreation Supervisor Bruce Leonard City Administrator

Sara Lundberg Museum-Gallery Director

Mike Nelsen Police Lieutenant Scott Oldham parks Superintendent

Jim Openshaw Fleet Manager Art Peterson Fire Chief

Jason Roberts Finance Director
Paul Tittensor Chief of Police
Dennis Vincent Police Lieutenant
Gregg Weight Ambulance Chief
Cathy Wood Cemetery Sexton
Alan Wright Public Power Director

Mayor Christensen called the meeting to order. The Reverence Period was given by Councilmember Marabella. The scouts in the audience led the Pledge of Allegiance.

<u>Approval of Minutes</u> - Councilmember Christensen noted that on page 5, line 13, it states that the "City's response is that the recommended procedures will be prepared for adoption by the City Council." It should state that the "City's response is that the recommended procedures will be prepared for adoption by *staff.*" Councilmember Ruth Jensen stated that on page 4, line 9, it should state that Councilmember Ruth Jensen is a member of the Good Landlord Program, not Councilmember Reese Jensen. Councilmember Christensen also noted that in the following paragraph it states that "Mr. Sheffield will prepare a report on the trend for all major categories." It should state that "Mr. Sheffield will prepare a report of revenues and expenditures and on the trend for all major categories." A motion to approve the minutes of December 18, 2008 Council meeting as amended was made by Councilmember Christensen. The motion was seconded and carried.

Mayor Christensen presented the agenda as follows:

# MAYOR'S STATE OF THE CITY ADDRESS PUBLIC COMMENT NEW BUSINESS

Presentation on Fire Division Budget Concerns
2008 Golf Course Report, Presentation of Marketing Plan for 2009, Request for Approval of Resolution Increasing Golf Fees

#### **UNFINISHED BUSINESS**

Follow-up Discussion on Purchase of Police Vehicle Using Sale of Assets Fund

**MAKING LIFE BETTER - DEPARTMENT REPORTS** 

#### **CLAIMS**

#### Payment Register

Councilmember Marabella made a motion to approve the agenda as amended. The motion was seconded and carried unanimously.

#### **MAYOR'S STATE OF THE CITY ADDRESS**

The following are verbatim minutes of the Mayor's State of the City Address.

"It is my privilege to present to you this evening the 2009 State of the City. It is truly an honor for me to serve as your Mayor. Wherever I go throughout the state people light up when they hear I'm from Brigham City. Many talk of our Main Street lined with beautiful trees, our clean streets and manicured parks. Residents tell me how much they appreciate activities and meals at the Senior Center, others talk of services at our library and museum. Parents tell me of their appreciation for our City recreational activities for their children. I often hear how much we take for granted our reliable power that our Electric Department provides for us when areas surrounding our community are without power.

"Yesterday, in the *Box Elder News and Journal*, a letter to the editor from Vic and Thelda Bohman stated: 'We want to go on record to say, here in Brigham City, we are really blessed with the good job our City crews are doing to keep our streets clear from snow. We also want to thank the emergency crews, firefighters and.... ambulance (crews) who came to our house late Monday evening. All were very professional and knew what to do and gave us much comfort.'

"We are grateful for these dedicated employees who strive to make our community such a great place to live. Each department director is a leader and a great example of hard work and determination. It is a privilege for me to serve with these fine individuals.

"Last August, Brigham City hosted Governor Jon Huntsman and his staff. The Governor invited me to join their bus as they toured the City. As we passed Horsley Park the governor said, 'This is probably one of the most beautiful cities in America.' I wish you all could've been there to hear this compliment. There are many to thank over the years who have sacrificed and contributed their all in creating the beautiful Brigham City that we have today.

"The pioneer spirit began in Brigham City back in 1853 when a group of Mormon Pioneer immigrants were sent with Lorenzo Snow to organize a cooperative venture to become self sustaining. In this harsh, mosquito infested land, they built farms and homes. In 1870 they incorporated into the Brigham City Mercantile and Manufacturing Association Co-op. The co-op offered a tannery that produced boots and other leather products, a butchery, a water powered sawmill, a dairy and the construction of adobe and brickyard materials. Later cabinet shops, and a flour mill were added.

"Unity was felt by all who lived within the co-op and it flourished until the late 1870's when a series of disasters took place. Among the greatest was an 1878 federal tax that was levied on local currency that was used for trade leaving the co-op having to borrow \$10,200 to pay the assessment. The losses were so great that only the mercantile business stood the loss. Six years later, the federal government returned some of the tax money where it was used to build the new Brigham City Mercantile and Manufacturing store. The co-op finally shut down in 1895. Those who lived in Brigham City at that time must have thought their world they had worked so hard to create had ended. However, due to the strength of our progenitors, families and individuals regrouped and created businesses based on their expertise. Brigham City did not become a ghost town, it eventually flourished.

"We have many who have paved the way over the past 156 years who have made Brigham City the beautiful community we live in today. This pioneer spirit runs through all of us who live in Brigham City. Those who were lucky enough to be raised here or those of us who moved here; we are all heirs to those progenitors throughout the years who faced opposition and never gave up.

"William J.H. Boetcker said, 'The difficulties and struggles of today are but the price we must pay for the accomplishments and victories of tomorrow.'

"During the late 1950's when Thiokol's employment brought new families to the area, Brigham City Mayor Ruel Eskelsen realized the increased need to provide water and power for the City's growing population. He was instrumental in acquiring natural springs for culinary water in Mantua and the land necessary for the building of the reservoir. I've been told that many thought Mayor Eskelsen was imposing financial hardships on the citizens and that the addition of Thiokol would bring increased crime and ruin Brigham City's small town atmosphere. Yet, he knew that Thiokol would bring stable jobs, acquiring the culinary water, and building the reservoir would bring benefits for Brigham City's future.

"Mayor Peter Knudson in 1985 determined a need for building a waste treatment plant. Infiltration of groundwater collecting into the pipes caused the system to process thousands of gallons of ground water. The federal government no longer paid for sewer line repairs, so City leadership determined it was time to build a new sewer treatment facility. This facility was built as a regional facility offering excess capacity and space for expansion. There was much controversy during this time. Questions debated were, 'Should we repair the existing facility and save millions of dollars or build a \$10 million state of the art regional facility that meets EPA mandates and services future needs?' Of course the facility was built and has been in operation 24 years. If we were to build the waste treatment facility today we would pay at least 3-4 times more what was paid in 1985.

"Another opportunity for water storage was adopted under Mayor Clark Davis and City leaders in 1997. This was new technology to inject millions of gallons of fresh spring water during the winter months into underground aquifers for storage. Through the years, staff has been successful in constructing three aquifer storage and recovery sites that now store 300 million gallons underground. This stored water is used during the summer months for Brigham City's culinary water system. Over the years these utilities have been maintained well by City staff. These forward thinking Mayors and City Councils ten, thirty and fifty years ago, opened the door for Procter and Gamble choosing to come to Box Elder County and for Brigham City.

"This opportunity came to us through the Economic Development Corporation of Utah as 'Project Goldrush.' We were told that they would put a capital investment of \$540 million into the 713 acre site. They promised a potential of 1000 jobs. The wages were at 200% of the Box Elder County median wage and would bring in new state revenue of \$281 million and over \$1 billion in new state wages over a 20 year period. We learned that during the previous year, their global sales were at \$76.5 billion with an average growth of 14% each year for the prior three years. We were also excited to learn that there could be a phase 2 expansion with another 250 initial jobs.

"I was very proud to tell the 'Project Goldrush' team that because of the vision of past City leaders and staff, we could service their tremendous need for culinary water and sanitary sewer without negatively impacting our water supply. We later learned that 'Project Goldrush' was Procter and Gamble, the seventh largest capitalized company in the United States and 11th largest in the world.

"Governor Huntsman was instrumental in making this happen. The Governor's Office of Economic Development and the Economic Development Corporation of Utah were very involved in the process. Senator Peter Knudson, Representatives Ben Ferry and Ronda Menlove's efforts paved the way for the \$9 million (0% interest) loan Brigham City received last year from the legislature. Former Brigham City Mayor and Box Elder County Commissioner, Clark Davis was relentless in working with all the entities to make this happen. Brigham City Economic Development Director Paul Larsen and County Economic Development leaders Susan Thackery and Kevin Hamilton were supporting this opportunity every step of the way.

"City Administrator Bruce Leonard and Finance Director Dennis Sheffield were fierce in negotiating the utility financing. The Community Impact Board approved \$8.8 million and the Water Resources Board approved \$6 million. These low interest loans were secured through the tax increment that will be paid back to the County. These meetings were very intense and the City's interests were well served. An agreement was made with P&G that if the tax increment generated doesn't meet the projected estimated revenue, then P&G must pay the difference. This eliminates the tax increment bond payment liability from Brigham City. Total project cost for utilities reaches \$24 million with once again, no cost to Brigham City.

"Procter and Gamble will bring substantial revenue to the City each year through increased utility revenues for the many years that they'll be in Box Elder County. With the additional utility lines, businesses and residential developments who want to tap into our utilities will want to be annexed into Brigham City opening up the possibility for additional revenues.

"The Wakegan project services Procter and Gamble's need for culinary water and sanitary sewer. The project has allowed us to leverage new well development and make water improvements in the City's reservoir in Mantua. We will also be able to take the cemetery off of culinary water and place them on secondary water, thus conserving our culinary water. This also opens the possibility of creating a City wide pressurized secondary irrigation system. City staff worked with P&G to construct two pipelines approximately 10 miles long which will provide four million gallons per day of culinary water as well as three million gallons per day of wastewater treatment. We have built extra capacity in the lines for future business and residential use. Our current City Council was forward thinking when they agreed to take advantage of the excellent construction pricing and upsize of the lines. Funding was taken from the cash savings in the water utility. The \$1.2 million will be reimbursed when the growth comes to the area. This project is scheduled for completion by June of 2009.

"Albert Einstein said, 'In the middle of difficulty lies opportunity.' Over time America has seen fluctuations in the economy resulting in periods of recession. The financial panic of 1792 found the federal government taking on the states' debt from the Revolutionary war and added about \$18 million to its domestic debt of \$65 million. This panic caused speculators swarming to the securities. The bubble burst rapidly and Treasury Secretary Alexander Hamilton engineered a creative solution, to have the Treasury borrow from the banks to buy the troubled bonds, which lifted the market price. Banks were told to accept bonds as collateral for loans to security brokers, having the government guaranteeing the collateral. These actions stabilized the financial system resulting in no other banks failing until 1809. (Wall Street Journal, Sept.20, 2008) Other noted financial panics occurred in 1893, 1907, the Depression, and the Savings and Loan crisis. Each of these crises, although not pleasant at the time, innovative individuals found a solution that has moved us forward.

"The last several months our nation has experienced economic turmoil. The federal government has spent \$700 billion bailing out failed banks. An \$825 billion stimulus package is being offered to re-energize communities throughout the nation. Although Brigham City has applied for \$107.3 million in the Stimulus Package through our Congressional leaders for City projects, it is uncertain how much money will be received at the local level. State leaders are facing a \$450 million dollar shortfall and are working to find the revenue in the current state budget.

"Many people throughout the nation, state, and Brigham City are facing uncertain futures and potential loss of their jobs. Some Brigham City residents are experiencing furloughs, reduced work hours to make up for decreased business revenues. We are sensitive to this situation and chosen to prepare the City financially and be cautious. However, we are optimistic as we face these uncertain times.

Utah is in the top three economically stable states in the nation along with Wyoming and Virginia. We have a strong energy sector, a growing life science and information technology industries. The Kauffman Foundation declared two years ago that Utah had the most dynamic economy in the nation. Jason Perry who heads the Governor's Office of Economic Development states, 'We're optimistic that the State's broad-based economy and our plan to support it will carry us through the slow times..... many companies are looking at Utah more seriously now because of our strong and productive workforce. As things slow down nationally, companies that are still doing well need safe, dynamic communities to help them stay strong. We continue to have big companies and significant projects looking at Utah right now.' (Trendlines, Jan/Feb '09, pg. 23)

"Brigham City's Economic Development board was recently visited by Economic Development Corporation of Utah's (EDCU) Executive Director Jeff Edwards and associate Mike Flynn. They echoed Jason Perry's comments with the message of optimism. Never before has EDCU seen such interest from outside businesses looking to locate in Utah. Stable companies with financial backing or cash are ready to take advantage of the lowered land sales and construction costs. This is exciting news for future opportunities for the state and northern Utah.

"The question many ask is, 'How fiscally sound is the City?' I am pleased to inform all our citizens that due

to conservative budget oversight Brigham City is prepared to weather this storm. During the past three years, we've kept City budgets flat and been very frugal in our spending. This economical stance has paid the City back with less risk during economic downturns. We are watching very carefully the 3.33% drop in sales taxes that is projected to take place by the end of this fiscal year. The City Council recently approved a 3% cut in the unexpended General Fund expenditures for the second half of the year which amounted to \$151,000. Funding was found through personnel savings including the cut of one current part time position and not filling a new full time position. Savings were also found through a lowered Workman's Compensation Fund premium. All departments were asked to find areas where they could cut their operations budget if needed. "We've been tracking Box Elder County's unemployment over the past ten years. Our unemployment has gone down from 5.7% in July of 2003 to 4.4% this year. There has been an overall downward trend in unemployment numbers over the past ten years for our County which indicates that we are headed in the right direction. The national unemployment average is 7.2% as of December of 2008. Utah is better off than the rest of the nation. Harry Truman once said, 'It's a recession when your neighbor loses their job and a depression when you lose yours.' Downward trend in sales taxes along with increased unemployment are indicators that we may need to readdress the budget before the end of this fiscal year.

"We take seriously our charge of City resources and are working smarter. To improve collaboration between departments and cut costs, we've restructured several departments. Six years ago we implemented a performance management program for all employees where they set measureable goals and were held accountable for their performance. Three years ago we implemented a computer tracking software that has simplified the process in documenting our employees' performance. We've also implemented a cost saving rewards program to encourage those employees who find cost savings ideas over time. We are stewards of our resources through careful oversight of each tax dollar we receive.

"Balancing the budget is always a challenge because there are always more needs than available funding. This is why it is so important that we leverage City funds with other resources, when the opportunity arises. Thanks to our Congressional delegation and City staff efforts, Brigham City is scheduled to receive over \$45.4 Million in federal grant funding for an array of City projects! The federal government provides grant money for qualifying projects that are outside of normal City operations.

"The federal funding is slightly less this year than last due to a 2.2 million dollar federal sweep of the NRCS grant but two new projects and funding increases of existing projects nearly made up for the loss. The new projects are: the Army Corps of Engineers culinary water line grant for \$500,000 to be used on West Forest Street and the Library's seismic upgrades for the Carnegie portion of the building for \$650,000.

"In a special Brigham City Council work session held several weeks ago, we were told that Rocky Mountain Power (RMP) increased their rate last August and Western Area Power Association (WAPA) followed in October 2008. Through January 31, 2009 the City absorbed both increases which totaled an estimated \$75,000. The Council made a decision after hearing a presentation from staff members on projected rate increase costs, the ability to maintain the existing electrical grid system and complete critical projects outlined in the 20 year Master Plan. The Council recognizing the financial impact this may have on some residential and business users during the soft economy, chose to have the City fund 50% of the increase and will only increase utility rates by 1.68% or approximately \$1.40 a month for the average residential user. The Public Utility Advisory Board had recommended passing 100% of the rate increase onto users; nevertheless, the Council being sensitive to the challenging times we currently face chose to absorb some of the increase. Users will probably see an increase in their March utility bill depending on the billing cycle.

"The City was unaware that WAPA was planning a rate increase in September of 2008; however, we did have knowledge of the RMP rate increase through its Supplemental Service Agreement with PacifiCorp. The service agreement stipulates that two rate increases of 5% each will be assessed by RMP in June 2009 and again in June 2010. The Council will discuss the increases during their 2009/2010 budget meetings. We encourage citizens to attend the public hearings scheduled at the end of the budget process. Although energy rate increases are difficult for everyone, Brigham City is very fortunate that it is not purchasing power from the open market which can average nearly double our present costs.

"For the past three years, the City has increased the unreserved General Fund Balance of the General Fund. The City as a whole could finance operations for 134 days, which is an increase of 16 days from the 2007

budget year.

"As City leaders, we have worked diligently to create long term revenue sources that will enhance our fiscal stability. We have created five Economic Development areas, one Redevelopment area and we're working on creating a Community Development Area with Perry City. The establishment of these redevelopment areas will bring tax increment revenues back to the City over the next ten to fifteen years. With the increased revenues, the City will become even more financially stable resulting in the decreased need to increase property taxes.

"Securing Procter and Gamble's water and sewer utilities will bring substantial revenue increases to our utility fund for many future decades. There is also the possibility of P&G implementing a second line at the site which will eventually bring another 250 jobs.

"Sales tax represents 25% of the overall General Fund revenues. Only 6% of revenues are from property tax. This high percentage demonstrates why we have placed such an important emphasis on strengthening our local businesses through both business retention and recruitment.

"The past eight years, we have focused on creating long term revenue sources to offset the need for increasing property taxes. We have not raised property taxes since 2001. Our focus has been on economic development, to bring in higher paying jobs which in turn increases the need for employees who want to live in the area. They spend money on services and goods which in turn brings more commercial development that comes back to the City as increased sales taxes.

"Eight years ago I came before you and issued a challenge to take a proactive approach to change the direction of our city's future. I asked, 'What will our future be in five, ten and twenty years?' I believed that we would likely face either an increase in property taxes to pay for basic services or the discontinuation of services we have been accustomed to receiving over the years.

"Working together we created a vision, mission, values, and focus areas as an essential map for "Brigham City 2022" to reach our destination. Through much hard work, this direction has been clearly defined. Citizens, staff and several City Councils have literally spent thousands of hours addressing this challenge. We have created a map that has been established to unify our City in a proactive direction to arrive at defined destinations. Vision 2022 has been refined to Vision 2012 that brings us closer to implementing and seeing the reality of our vision.

"Alvin Toffler once said, 'You've got to think about 'big things' while you're doing small things, so that all the small things go in the right direction.'

"In 2006, Vision 2012 was implemented. Although in principle we had established the mission, values and focus areas previously; Vision 2012 gave us a structure that clearly defined goals in each focus area along with action steps to accomplish the goals. This has been a collaborative effort between the City Council, City staff and all City boards, commissions and task forces. We are excited about the endless possibilities with this community wide supported effort.

"There have been many accomplishments already in reaching our goals. The Quality of Life group has achieved nearly 63% of their action steps, Public Safety has completed 55%, Responsive Government has completed 35%, and Economic Development has completed 54% of their goals. We are so grateful for our staff and the talented individuals who serve on our volunteer boards, commissions and task forces. These volunteers serve so diligently and freely dedicate their time. City resources are limited, now more than ever we need to be unified in Vision 2012 for the good of all who live here. Our volunteer spirit resonates throughout our community and sets Brigham City apart from the norm.

"For the past 8 years we have focused on improving four main focus areas which include: 1) Economic Development, 2) Quality of Life / Heritage & Culture, 3) Public Safety and 4) Responsive Government. They have been tied together with the city's general plan. The underlying element is fiscal responsibility. I will share with you some of the past highlights and future opportunities in each of these focus areas.

"Economic Development Director Paul Larsen has worked diligently in our first focus area that of Economic Development. We've established an Airport EDA to assist in recruiting aviation/aerospace related business growth at the airport.

"A Community Development Area has been established in the area around 1100 S. Plans are underway for a road bordering Brigham City and Perry that will provide for increased access to properties south of 1100 S., increasing commercial viability. We are working with Perry City to coordinate development and planning.

"The Upland Square Development Agreement was signed off by the Council on January 29 of this year, that approved the development of 73 acres in Brigham City. This is a mixed use project with retail, lodging, dining, entertainment, offices, and residential uses. The development agreement provides for a high quality site. This is located within the newly formed Community Development Area that we've formed with Perry City.

"We're working collaboratively with UTA on bringing commuter rail to Brigham City. We are very appreciative of all those who worked to pass the second quarter cent sales tax that will provide some of the funding to make this a reality. UTA has purchased property at the west end of Second South for a park and ride lot. By this August we hope to have the site up and ready to use for the Fast bus that will take passengers to the Commuter Rail stop in Ogden. We're working with Cache Valley Transit District to bring some of their busses to Brigham City to take advantage of three trips in the morning and three trips in the afternoon leaving and coming to Brigham City.

"Keeping West Forest street open is a challenge we've been working to achieve over several years. We have worked with Union Pacific Railroad to close the dangerous Third North crossing. Trains streaming along five tracks combined with the switching of rail cars and vehicle traffic was a disaster waiting to happen. The railroad and UDOT will be installing a constant warning system within the next several months. This will reduce the stoppage and time waiting at the crossing. Today I spoke with a Union Pacific Railroad representative who indicated it will be a priority for them to consider moving their switching to 300 North, thus opening up Forest Street even more. Trains will always come through the West Forest intersection; however, the stoppage and wait time will be significantly diminished.

"In the Quality of Life Focus Area we have many activities that are happening. One that you've probably noticed is the Dance Academy Building. Brigham City Redevelopment Agency has received funding to start the restoration of the Box Elder Music and Dance Academy building. Total federal funding is \$1.1 million thanks to Senator Bob Bennett and Congressman Rob Bishop. Phase I began with the seismic re-structuring, placement of a new roof, new windows and an exterior facade.

"The Academy Steering Committee is continuing to raise funds. A 501C3 has been established to accept donations. To date the City and Academy Square Steering Committee have received \$14,500 in unsolicited donations for this project. Phase I will be completed by this May. Phase 2 will restore the interior to the beautiful dance academy as it once was in 1905. We appreciate the efforts of Economic Development Director Paul Larsen, Patrick Overton, the Academy Square Steering Committee, and the Heritage and Cultural Arts Advisory Board.

"The Brigham City Library was completed in 1915 with funds from Andrew Carnegie. The Carnegie Library was recently rated poor in regards to earthquake stability by Dunn and Associates. Through the help of Representative Rob Bishop, the library has been designated \$690,000 in FEMA funds to make the Carnegie Library stable in the event of an earthquake. The Library will be funding \$175,000 as a match. The project should be completed by November 2009. Director Sue Hill has oversight over our well run library.

"The Museum-Gallery is a popular attraction throughout northern Utah. Sara Lundberg is our new museum director. A new addition of the Gunther fossil and mineral collection has been located in downtown Brigham City. A Natural History Museum Task Force has been created to research the feasibility of building a new museum that could house not only the Gunther collection but other collections as well as our current Museum Gallery. Their efforts will be focused on site location and fund raising.

"During the past year, more than 200 citizens volunteered to deliver Meals on Wheels serving 247 different homebound individuals. These clients were the recipients of 35,526 meals. Congregate lunches served 1881

different individuals receiving over 40,000 meals. Many educational and entertainment programs are provided during the congregate meal times. Senior Director Nancy Green and her staff provide a fun atmosphere with a variety of activities to keep our seniors busy and healthy.

"Brigham City Heritage Arts Festival last summer featured the theme 'A Patchwork of Cultures.' Highlights included performances by Thurl Bailey, the Taiko Drummers, the Hopi Dancers, and the Calvary Baptist Men's Choir. Attendance was estimated at 3000. The 2009 festival theme is 'The Last Rail is Laid...Last Spike Driven - 140 Years of the Golden Spike.' We look forward to this community event that will be held on June 13.

"Brigham City is in good hands with 100% of our firemen certified as Fire Fighter One and 65% certified as Fire Fighter Two. They were instrumental in fighting the arson fires in our community. Two of our historic buildings were tragically burned last year, the Bott Monument and Merrill Planing Mill.

"This is a tragic loss of several pieces of our heritage that will never be able to be fully replaced. We are so grateful to our Emergency Services Department including Director Jim Buchanan, Police Chief Paul Tittensor, Fire Chief Art Petersen, Ambulance Chief Greg Weight, their departments and City staff in handling these destructive fires. Thankfully, no one was injured in fighting or escaping from these fires. We will know very soon if the Alcohol Tobacco and Firearms federal agency will match the \$10K already in place for a reward for the successful arrest and conviction of the arsonists.

"We are saddened at the death of our K-9 dog Cello this past year. Officer Reed Mackley was instrumental in Cello's training where they worked with Strike Force and Patrol. The service he rendered enhanced our safety as a community.

"Our police officers and staff do their very best in keeping our community safe. When comparing the 2007 year with the 2006 year it's interesting to note that aggravated assaults were down 17%, Assault with a Weapon was down 33%, Domestic Violence assaults were down 40%, Child abuse was down 24%. Safety improvements seen in these areas are encouraging.

"In June of 2008 Brigham City Corporation entered into a new power purchase contract with PacifiCorp replacing a 1985 agreement. The new contract is in response to deregulation and market factors. Our rates were increased to be inline with PacifiCorp's current price structure and will be phased in over a three year period. The increase is substantial, but it makes us realize how fortunate we were to have had good contracts in place for the previous years. The new contract extends to 2015 with a three year option. This gives the City 7 years to analyze alternative power sources and meet renewable energy requirements.

"Leisure Services Director Ben Boyce has researched options for green energy. This report will come to the City Council within the next month. The new state law requires Brigham City power to file a report and plan with the City Council concerning the 20% target of using energy from renewable sources in 2010, 2015, 2020, 2024 with a final submittal in 2026.

"The 20 Year Master Plan recommends that during the next 20 years, Brigham City should plan to spend approximately \$14 million on capital improvement projects on our electrical grid system which averages approximately \$700,000 per year. The plan revealed that our electrical system is presently limited in capacity to accept large, new loads. Under a 3% projected load growth, we will reach our transformation and transmission line capacity limit within the next five years. The outlined projects in the plan will ensure that we meet the needs projected for our electrical load growth. Moving towards completion of the projects is a City priority. Power Director Alan Wright, our linemen, and plant operators are dedicated to keep the maintenance and continuation of our reliable power system.

"Rocky Mountain Power's proposed 345 KV Transmission Line extending from their Populus Substation near Downy, Idaho to their Ben Lomond Substation near Plain City, Utah has generated a great deal of public interest and emotional outcry. We recognize the need for current and future energy demands for the rapidly occurring growth pursuing this area. However, affected property owners and concerned citizens along with Box Elder County mayors and commissioners became very dissatisfied with Rocky Mountain Power's approach in handling a very sensitive issue. The Mayor's Association through the County of Governments

(COG) came up with an alternative route that affected Brigham City within the current utility corridor along I-15.

"Rocky Mountain Power indicated that the route along our mountain side corridor was the most cost effective, referring to mandates from the Public Service Commission requiring utilities to seek the least expensive alignments. Unfortunately, after all the hard work and effort by those involved, RMP declined to consider any other alignment options and will proceed with their line as originally planned subject to our present Zoning Ordinance. We are holding them to eleven conditions they must meet before their conditional use will be given.

"We celebrated the completion of the \$24 million three phase construction project that lengthened and rehabilitated the runway. We appreciate the efforts of Public Works Director Blake Fonnesbeck and City Administrator Bruce Leonard who made this project happen. The runway will now support an aircraft the size up to a 737. An Airport Appreciation Day was held last fall which included a ribbon cutting. The community was able to participate in tours of the runway, static displays and interaction with the fixed based operators.

"The Bear River Bird Refuge Access Road project is a federally funded grant project. The total grant amount is \$29 Million. Because of funding constraints, the total \$29 Million available for the project was split into two phases. Phase I is to build the furthest six miles of roadway and rehabilitate West Forest Street from the I-15 interchange to the James V. Hansen Wildlife Education Center. Phase II will build the remaining portion of the project. Phase I was bid in May of 2008 and the bids were very favorable to the tune of \$6.34 Million and the construction started in July of 2008. The remaining \$22.66 Million of the grant should easily cover the Phase II project which should go to bid in June 2009 with construction starting in August 2009. We are grateful to Senator Hatch, Bennett and Congressman Bishop for their efforts in funding this project.

"Following the flood in 2005, Brigham City Corporation applied for a grant from the Natural Resource Commission Service (NRCS) for funding to repair the washouts that occurred along Box Elder Creek. Improvements were made to the Mayor's pond and Mantua feeder canal head-works. Originally the City anticipated receiving 3 million dollars in grant funding to repair eroded areas along the creek channel but the NRCS was only able to provide 1.2 million dollars in funding towards this project. Other potential flooding areas along the creek will be evaluated for hazard mitigation and prioritized.

"Because of limited space in City Hall a space needs assessment was completed. The assessment measured and categorized every gross square foot of City Hall. The architectural staff could not believe how many different departments and offices were crowded into this building. The Library, Museum and Senior Center were included in the assessment.

"The Council has created a Facilities Committee that has requested proposals from interested developers that may consider constructing a new facility in partnership with the City on alternative financing options. After receiving the recommendation from the committee, the Council will decide how to proceed. The ultimate goal is to construct a new facility at the least cost to our citizens in the most efficient manner. Depending on the responses, this may take several years to accomplish.

"I like the quote that states, 'No one is more cherished in this world than someone who lightens the burden of another.' The 2008/2009 City Wide Goal focuses on making life better for our citizens. This goal was the result of a Utah League of Cities and Towns conference where we learned through a Dan Jones study that residents throughout the state do not know who provides the services for the quality of life that we enjoy. Cities were encouraged to educate their citizenry about the amenities they provide by displaying logos at City recreation areas, facilities and on equipment. The Main Street banner is one example of what Brigham City is doing to get the word out. We are striving to 'Make Life Better' for all of us who live, work and play in Brigham City. This logo will be displayed more throughout the coming year.

"The goal was embraced by each of our City departments as well as individual employees. All have developed measureable goals to 'Make Life Better' for our residents. These goals are part of our performance management program. Employees are also developing a presentation to give to community groups to help educate our citizens on how their tax dollars are spent.

"I would like to recognize our Councilmembers Mayor Pro Tem Reese Jensen, Bruce Christensen, Scott Ericson, Ruth Jensen, and Bob Marabella. Serving as a City Council Member is a tremendous responsibility especially during times of economic uncertainty. I'm confident that these leaders will be a great resource in providing the necessary oversight needed to see our City through the fiscal challenges, yet be there too for the opportunities that are waiting for us.

"Florence Scovel Shinn states: 'Every great work, every big accomplishment, has been brought into manifestation through holding to the vision, and often just before the big achievement, comes apparent failure and discouragement.' Every challenge brings potential opportunity. We must stay committed to our Vision to see its fruition.

"We have reviewed a little of our heritage beginning with our early Brigham City settlers and recognized those visions that a few of the many past City leaders have created. We are blessed with a strong infrastructure, a safe environment, a proactive stance on economic development, and an appreciation of our unique heritage and culture. All this has been built on a sturdy foundation that reflects the quality of life we all enjoy today.

"Recently an involved citizen dropped by my office to say, 'Brigham City is more grounded than it ever has been before because we know where we're going.' We discussed several items that she had on her mind and her parting words were, 'Keep the Vision!' During difficult economic times we must unite together the same way as our progenitors did when they faced difficulties over 150 years ago. Thus far the implementation of our Vision 2012 has taken the effort and work of hundreds of many dedicated citizens, hard working employees and visionary community leaders.

"Much has been accomplished over the past several years too numerous to mention further. We have prepared for you a 'Year End Review of Departmental Accomplishments.' Department directors have written information on their activities and Sharon Brailsford has been instrumental in putting the booklet together. You will be surprised when you review the information and view the number of projects that have been completed. Thanks go to City Administrator Bruce Leonard who is very dedicated, innovative, and a soft spoken leader. I appreciate his and Sharon's assistance on this presentation. This coming year is filled with exciting opportunities that we are prepared to meet bringing our vision even closer to reality."

#### **PUBLIC COMMENT**

There were no comments from the public.

#### **NEW BUSINESS**

### Presentation on Fire Division Budget Concerns

Mr. Buchanan and Chief Art Peterson came forward. Mr. Buchanan explained that the Fire Division wage line item is over budget and the Ambulance Division is at 93%. When this has happened in the past money was taken from other accounts and moved to these line items. The Fire Division is at 103% percent of budget. This is due to a few factors, one of which are the arson fires. This has taken a considerable amount of manpower to address, both in the suppression and investigation. Another factor is that in 2006 the Council challenged the Fire Division to increase attendance. The bylaws were changed to state that firemen needed to respond to 50% of the calls. Since that time attendance has increased 64% for nuisance calls and 31% for fires. Training meeting attendance has increased 26%. In 2006 there were 24 firefighters who were not meeting the requirements in 2008 and 2009 they are down to zero.

Some measures they have implemented to save money is to send only a few members to training and then they come back and train the rest of the department, rather than sending all of them to training. They have also started car pooling and using City vehicles to cut down on mileage. Under the new Incident Command System established in 2004 the first arriving officer or chief makes the determination of how many firefighters needed to accomplish the task. Once that has been determined those firefighters that have responded and may not be needed are released, thus cutting costs. In addition, six new firefighters were hired this year that had to go through training to be certified. This was done in Brigham City rather than out of town, which saved \$15,000.

They are working on several things to increase revenue. They will come to the Council on February 19 with new fees for hazardous material responses. They are now charging for requests for fire investigative reports. They are also researching some non-matching grants. They have entered into new standby fire contracts which will produce funds for having the availability to respond to Box Elder County. They will begin negotiations with Perry City to renew their contract, which comes due in July.

Mr. Buchanan felt that the Department can address the potential budget shortfall as discussed. However, another option is to have a full-time Fire Department. This would cost the citizens \$1.4 million.

Mr. Buchanan recommended that the shortfall be addressed by the Finance Director, working with the City Administrator and the Department Chief when more information is available. He thought with the cost savings measures discussed above will save \$30,000-\$40,000 within the existing budget. This will still be approximately \$20,000 short. The Finance Director has some ideas as to where this can come from.

Mr. Buchanan suggested that as the Mayor and Council prepare the budget for 2009-10 that the previous year's actuals be used for the new budget or they will be in the same situation next year. He also suggested that directors be allowed to see all the line items. They currently only see the portion of the budget they can cut.

Councilmember Christensen asked why the City doesn't charge fire insurance companies for a call. Mr. Buchanan replied that most insurance companies will pay, but when the City bonded for the new EMS Facility the decision of the Council at that time was that citizens would not be charged because they were paying for the facility and equipment through their taxes. He said he could look into this if the Council directed. The Council asked Mr. Buchanan to research this further and report to the Council at the February 10th budget work session.

# 2008 Golf Course Report, Presentation of Marketing Plan for 2009, Request for Approval of Resolution Increasing Golf Fees

Mr. Chris Marx reported that rounds were down in 2008. The spring weather caused the course to be closed for nine more days compared to 2007. This was reflected throughout the summer. He thought bad gas prices also affected rounds. Other courses along the Wasatch Front were down 7.3%; Eagle Mountain's (EM) rounds were down 6.1%. The country clubs are being affected the most. However, their revenue base was only down 2.7%. They contribute this to their marketing program and the increase in fees.

The customer base shows no apparent shrinkage. They have played less this year, but the customer base has not changed. EM has had just as many rounds as surrounding golf courses. Approximately 44% of the golfers are from Brigham City, the rest are from out of town. This is approximately 14,000 visits to the golf course.

Mr. Marx said an opportunity at the golf course that needs to be considered is to purchase the upstairs of the clubhouse.

One of the biggest weaknesses at the course is the inability to pay for capital improvement projects. They have the ability to pay for everything except for capital projects. The golf course is 20 years old and there are a lot of things that need to be replaced. A recent project that is just about complete is the golf course maintenance shed. They are also creating nine bridges, part of these have been completed with over 100 volunteer hours. They also redid portions of the golf cart paths.

Their youth program is exceptional. They are heavily involved with the high schools, donating money and coaching. In the 11 years Mr. Marx has been the pro, there have been 11 students receive golf scholarships.

There are two women's associations and a man's association at the course. They ran 115 events in 2008 for just the associations.

Mr. Marx said they are planning a big celebration for the 20-year anniversary of the golf course. June 20, 2009 will be the big celebration. From 1:00-6:00 p.m. the residents of Brigham City will be allowed to golf for free.

That night there will be a ceremony with a night golf tournament after that.

Mr. Marx requested authorization from the Council to implement discounts at the course and a Family Night on Monday nights when families can golf for \$20. Eagle Bucks will allow a foursome to golf for \$20 off Monday through Thursday and Sunday afternoon. On the 20th of each month golfers can golf for \$20 all day long, including a cart for the first 18 holes, April 20 - October 20. He would also like to implement a loyalty program that will give discounts to customers that continually support the golf course.

Councilmember Marabella asked if Mr. Marx thought the fee increases will result in fewer golfers. Mr. Marx replied that it will probably have an impact. Every time they have raised prices it does affect the number of rounds for those who pay per round; it does not usually affect those who purchase season passes. Therefore he has budgeted for a reduction in rounds and it still indicates a \$30,000 increase.

Mr. Marx said most of the nearby courses plan to increase to \$40 for 18 holes and a cart, he wants to increase the EM fees to \$36 with a cart.

MOTION: Councilmember Marabella made a motion to approve the marketing plan for 2009 and the resolution increasing the golf fees. The motion was seconded by Councilmember Christensen. The motion carried with the following vote:

Councilmember Christensen - aye Councilmember Ericson - aye Councilmember Reese Jensen - aye Councilmember Ruth Jensen - aye Councilmember Marabella - aye

#### **UNFINISHED BUSINESS**

## Follow-up Discussion on Purchase of Police Vehicle Using Sale of Assets Fund

Mr. Jimmy Openshaw and Lt. Dennis Vincent came to the table. Mr. Openshaw reported that he went to eight different dealerships. The Ford Explorer from Ken Garff is \$237 less than the Dodge Durango. However, they would like to keep the fleet standardized from the maintenance and operation standpoint, he recommended purchasing the Dodge Durango for \$23,577.14.

Councilmember Marabella asked what happens with the rotation of this vehicle. Mr. Openshaw said it will start the eight-year rotation. Councilmember Marabella said if a 2005 vehicle has been totaled and it was replaced with a 2005 vehicle just like it, it would save the City a substantial amount of money. He found a 2005 silver Dodge Durango with 34,000 miles for \$12,000. This would be put back on the same rotation as the totaled vehicle. Mr. Fonnesbeck came forward and said that police vehicles have to have a lot of modifications made to it and it is expensive, so the City would want to get the most possible out of that vehicle. Mr. Leonard added that the City has purchased used vehicles in the past and have had a lot of problems with them.

MOTION: Councilmember Christensen made a motion to approve the purchase of the Ken Garff Dodge Durango as recommended by Mr. Openshaw. The motion was seconded by Councilmember Reese Jensen.

Councilmember Christensen - aye Councilmember Ericson - aye Councilmember Reese Jensen - aye Councilmember Ruth Jensen - aye Councilmember Marabella - aye

## MAKING LIFE BETTER - DEPARTMENT REPORTS

<u>Public Works</u> - Mr. Fonnesbeck reported that there is now a fountain in the Pioneer Park Pond. This will be a nice addition to the pond and the beauty of Pioneer Park. It will also save the fish. The Parks Department has been trimming the trees along the 600 West to allow better light on the hillside. They also plan to construct stairs on the backside so people can walk from where they park on the street and get to the soccer field. They

are also going to extend the sprinklers and improve the parkway.

Councilmember Christensen asked why the curb on Georgia Drive was painted red except for a short area. Mr. Fonnesbeck will look into and report back to the Council.

<u>Police Department</u> - Lt. Vincent said the Special Olympics World Winter Games will be in Boise, Idaho this year and will involve athletes throughout the world. A few weeks ago he traveled to Southern California and ran in the Global Torch Run, which started at the Santa Monica Pier to Mann's Chinese Theater, to the Los Angeles Coliseum and culminated at LA Live. After the ceremony the torch was turned over to DHL representatives to complete his voyage to Boise, Idaho. He said it is a great privilege to be involved with these athletes. Chief Tittensor said Lt. Vincent is the State of Utah Director for the Special Olympics Law Enforcement Torch Run and has held that position for two years. He went to Los Angeles to represent the State of Utah.

Lt. Mike Nelsen said the YESCO Sign Company has agreed to donate a billboard to Special Olympics. They chose a picture with Lt. Nelsen in it and asked his permission to put it on the billboard.

#### **CLAIMS**

## **Payment Register**

Councilmember Marabella moved to approve General Claims dated January 31, 2009 for \$81,288.94; for January 4, 2009, \$190,430.96. The motion was seconded and carried.

A motion to reconvene to a Redevelopment Agency meeting was made by Councilmember Reese Jensen. The motion was seconded and carried unanimously. The meeting adjourned at 9:15 p.m.